105TH CONGRESS 1ST SESSION

H. R. 2905

To provide for comprehensive reform for managed health care plans.

IN THE HOUSE OF REPRESENTATIVES

November 7, 1997

Mr. Nadler introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Commerce, and Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide for comprehensive reform for managed health care plans.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Comprehensive Managed Health Care Reform Act of
- 6 1997".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.
 - Sec. 3. Enforcement of requirements.

- Sec. 4. Assuring adequate access to covered services and providers.
- Sec. 5. Assuring adequate scope of coverage.
- Sec. 6. Assuring unbiased medical determinations by health care professionals and providers.
- Sec. 7. Nondiscrimination against enrollees and in the selection of participating providers; equitable access to networks.
- Sec. 8. Disclosure of information.
- Sec. 9. Grievance procedures and deadline for responding to requests for coverage of services.
- Sec. 10. Due process for health care professionals and providers.
- Sec. 11. Requirements for quality improvement program and utilization review programs.
- Sec. 12. Minimum loss ratios; general consumer protections.

1 SEC. 2. DEFINITIONS.

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- 2 (a) In General.—For purposes of this Act:
- 3 (1) Enrollee.—The term "enrollee" means, 4 with respect to a managed care plan offered by a 5 managed care organization, an individual enrolled 6 with the organization for coverage under such a
- 8 (2) HEALTH CARE PROFESSIONAL.—The term
 9 "health care professional" means a physician or
 10 other health care practitioner who is licensed under
 11 State law with respect to the health care services the
 12 practitioner furnishes.
- 13 (3) HEALTH PLAN.—The term "health plan"
 14 means a group health plan or health insurance cov15 erage offered by a health insurance issuer.
 - (4) Managed care organization.—The term "managed care organization" means any entity, including a group health plan, health maintenance organization, or provider-sponsored organization, in re-

- lation to its offering of a managed care plan, and includes any other entity that provides or manages the coverage under such a plan under a contract or arrangement with the entity.
 - (5) Managed care plan.—The term "managed care plan" means a health plan offered by an entity if the entity—
 - (A) provides or arranges for the provision of health care items and services to enrollees in the plan through participating health care professionals and providers, or
 - (B) provides financial incentives (such as variable copayments and deductibles) to induce enrollees to obtain benefits through participating health care professionals and providers, or both.
 - (6) Participating.—The term "participating" means, with respect to a health care professional or provider in relation to a health plan offered by an entity, a physician or provider that furnishes health care items and services to enrollees of the entity under an agreement with the entity.
 - (7) Primary care provider.—The term "primary care provider" means a health care profes-

- 1 sional who acts as a gatekeeper for the overall care 2 of an enrollee. (8) Secretary.—The term "Secretary" means 3 the Secretary of Health and Human Services. (9) STATE.—The term "State" includes the 6 District of Columbia, Puerto Rico, the Virgin Is-7 lands, Guam, American Samoa, and the Northern 8 Mariana Islands. 9 (b) Incorporation of General Definitions From Health Insurance Portability and Account-10 ABILITY ACT.—For purposes of this Act, the definitions 11 12 contained in section 2791 of the Public Health Service Act 13 (42 U.S.C. 300gg-91) shall apply under this Act. SEC. 3. ENFORCEMENT OF REQUIREMENTS. 14
- 15 (a) Application to Group Health Plans.—
- 16 (1) Public health service act.—For pur-17 poses of applying title XXVII of the Public Health 18 Service Act, the requirements of the succeeding sec-19 tions of this Act shall be treated as though they 20 were included in the subpart 2 of part A of such 21 title (42 U.S.C. 300gg-4 et seq.).
 - (2) Employee retirement income security ACT OF 1974.—For purposes of applying part 7 of subtitle B of title I of the Employee Retirement Income Security Act of 1974, the requirements of the

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- 1 succeeding sections of this Act shall be treated as
- 2 though they were included in subpart B of such part
- 3 (29 U.S.C. 1185 et seq.).
- 4 (3) Internal revenue code of 1986.—For
- 5 purposes of applying chapter 100 of the Internal
- 6 Revenue Code of 1986, the requirements of the suc-
- 7 ceeding sections of this Act shall be treated as
- 8 though they were included in subchapter B of such
- 9 chapter.
- 10 (b) Application to Individual Health Insur-
- 11 ANCE COVERAGE.—For purposes of applying title XXVII
- 12 of the Public Health Service Act, the requirements of the
- 13 succeeding sections of this Act also shall be treated as
- 14 though they were part of subpart 2 of part B of such title
- 15 (42 U.S.C. 300gg–51 et seq.).
- 16 (c) Medicare.—The Secretary may not enter into
- 17 a contract under section 1857 of the Social Security Act
- 18 (42 U.S.C. 1395w-27) with a Medicare+Choice organiza-
- 19 tion that is a managed care organization unless the con-
- 20 tract contains assurances satisfactory to the Secretary
- 21 that the organization will comply with the applicable re-
- 22 quirements of the succeeding sections of this Act.
- 23 (d) Medicaid.—Notwithstanding any other provision
- 24 of law, no funds shall be paid to a State under section
- 25 1903(a)(1) of the Social Security Act (42 U.S.C.

- 1 1396b(a)(1)) with respect to medical assistance provided
- 2 through payment to a medicaid managed care organiza-
- 3 tion (as defined in section 1903(m)(1)(A) of such Act, 42
- 4 U.S.C. 1396b(m)(1)(A)) unless the contract with such or-
- 5 ganization contains assurances satisfactory to the Sec-
- 6 retary that the organization will comply with the applica-
- 7 ble requirements of the succeeding sections of this Act.
- 8 (e) Secretarial Enforcement Authority.—
- 9 (1) IN GENERAL.—In addition to any other au-10 thority provided under law, the Secretary shall es-11 tablish sanctions, consistent with this subsection, for 12 the enforcement of the requirements of the succeed-
- ing sections of this Act.
- 14 (2) Progressive civil monetary pen-15 Alties.—Such sanctions shall include the imposition 16 of civil monetary penalties for violations of such re-17 quirements. The amount of such penalties shall in-18 crease as the frequency or severity of the violations

by a managed care organization increases.

(3) OPPORTUNITY FOR CORRECTIVE ACTION PLAN.—The Secretary shall provide an opportunity for a managed care organization to implement a corrective action plan before imposing sanctions for violations of such requirements.

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- 1 (4) DISQUALIFICATION FROM MEDICARE AND
 2 MEDICAID.—In cases of repeated or egregious viola3 tions of such requirements by such an organization
 4 that has entered into a contract under title XVIII or
 5 XIX of the Social Security Act—
 - (A) the Secretary initially shall prohibit the organization from enrolling any additional individuals under either such title, and
 - (B) if the Secretary finds that the violations continue, the Secretary shall terminate the contracts with the organization under such titles and require the termination of enrollment of individuals enrolled with the organization under either such title.
 - (5) Printing list of violators.—The Secretary shall periodically publish a list of the organizations which have been sanctioned under this subsection, the nature of such sanctions, and the violations for which such sanctions were imposed. The Secretary may exclude from such list an organization that, in lieu of imposition of a sanction, is implementing (or has completed implementation of) a corrective plan.
- 24 (f) Additional Liability for Withholding of
 25 Medically Necessary Care.—If a managed care orga-

- 1 nization in connection with a managed care plan fails
- 2 (through the curtailment of a hospital stay, a limitation
- 3 on covered tests, a limitation on treatment, or otherwise)
- 4 to provide any such benefit in accordance with the terms
- 5 of the plan, insofar as such failure occurs pursuant to a
- 6 clinically or medically inappropriate decision or determina-
- 7 tion resulting from—
- 8 (1) the application of any cost containment
- 9 technique,
- 10 (2) any utilization review directed at cost con-
- 11 tainment, or
- 12 (3) any other medical care delivery policy deci-
- sion which restricts the ability of providers of medi-
- cal care from utilizing their full discretion for treat-
- 15 ment of enrollees,
- 16 the organization, and any agent of the organization having
- 17 authority to make such decision or determination on be-
- 18 half of the organization, shall be jointly and severally lia-
- 19 ble to any enrollee aggrieved by such failure for actual
- 20 damages (including compensatory and consequential dam-
- 21 ages) proximately caused by such failure, and may, in the
- 22 court's discretion, be liable to such enrollee for punitive
- 23 damages. The remedies under this subsection are in addi-
- 24 tion to remedies otherwise provided under this section.
- 25 (g) No Preemption of Stricter State Law.—

- 1 (1) In General.—Subject to paragraph (2), 2 this Act shall not be construed to supersede any pro-3 vision of State law that provides protections in rela-4 tion to health insurance coverage that are greater 5 than the protections provided under this Act.
- 6 (2) CONTINUED PREEMPTION WITH RESPECT
 7 TO GROUP HEALTH PLANS.—Nothing in this Act
 8 shall be construed to affect or modify the provisions
 9 of section 514 of the Employee Retirement Income
 10 Security Act of 1974 with respect to group health
 11 plans.
- 12 (h) NULLIFICATION OF CONTRARY CONTRACTUAL
 13 PROVISIONS.—Any contract provision or agreement that
 14 is in violation of any provision of this Act (or amendment
 15 made by this Act) shall be null and void.
- 16 SEC. 4. ASSURING ADEQUATE ACCESS TO COVERED SERV17 ICES AND PROVIDERS.
- 18 (a) General Access.—
- 19 (1) In General.—Subject to paragraph (2), a 20 managed care organization offering a managed care 21 plan shall establish and maintain adequate arrange-22 ments, as defined under regulations of the Secretary, 23 with a sufficient number, mix, and distribution of 24 health care professionals and providers to assure

1	that covered items and services are available and ac-
2	cessible to each enrollee under the plan—
3	(A) in the service area of the organization;
4	(B) in a variety of sites of service;
5	(C) with reasonable promptness (including
6	reasonable hours of operation and after-hours
7	services);
8	(D) with reasonable proximity to the resi-
9	dences and workplaces of enrollees; and
10	(E) in a manner that—
11	(i) takes into account the diverse
12	needs of enrollees, and
13	(ii) reasonably assures continuity of
14	care.
15	(2) Treatment of organizations serving
16	CERTAIN AREAS.—For a managed care organization
17	that serves a rural or medically underserved area,
18	the organization shall be treated as meeting the re-
19	quirement of paragraph (1) if the organization has
20	arrangements with a sufficient number, mix, and
21	distribution of health care professionals and provid-
22	ers having a history of serving such areas. The use
23	of telemedicine and other innovative means to pro-
24	vide covered items and services by a managed care
25	organization that serves a rural or medically under-

1	served area shall also be considered in determining
2	whether the requirement of such paragraph is met
3	(3) Definitions.—For purposes of paragraph
4	(1):
5	(A) Medically underserved area.—
6	The term "medically underserved area" means
7	an area that is designated as a health profes-
8	sional shortage area under section 332 of the
9	Public Health Service Act (42 U.S.C. 254e) or
10	as a medically underserved area for purposes of
11	section 330 or 1302(7) of such Act (42 U.S.C
12	254e, 300e–1(7)).
13	(B) Rural area.—The term "rural area"
14	means an area that is not within a Standard
15	Metropolitan Statistical Area or a New England
16	County Metropolitan Area (as defined by the
17	Office of Management and Budget).
18	(b) Access to Specialized Services.—
19	(1) In general.—A managed care organiza-
20	tion shall demonstrate that enrollees have access to
21	specialized treatment expertise when such treatment
22	is medically or clinically indicated in the professional

judgment of the treating health care professional, in

consultation with the enrollee.

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- 1 (2) MEDICAL SPECIALISTS.—A managed care
 2 organization shall develop a system to permit enroll3 ees to use a medical specialist primary care provider
 4 as a primary care provider when the enrollee's medi5 cal conditions (including suffering from a chronic
 6 disease or medical condition) warrant it.
 - (3) Standing referrals to specialists.—A managed care organization shall provide for a standing referral to a medical specialist if the treating primary care provider, in consultation with such specialists, determines such a referral is necessary to provide adequate and continuous care for the patient.
 - (4) Specialized treatment expertise de-Fined.—For purposes of this subsection, the term "specialized treatment expertise" means expertise in diagnosing or treating—
 - (A) unusual diseases or conditions, or
 - (B) diseases and conditions that are unusually difficult to diagnose or treat.
 - (5) Medical specialist defined.—For purposes of paragraph (2), the term "medical specialist" means, with respect to a managed care organization, a health care professional who is certified by a national accreditation board (or pursuant to State

1	licensing authority) as possessing specialized treat-
2	ment expertise.
3	(c) Use of Gynecologists As Primary Care Pro-
4	VIDERS.—A managed care organization may not require
5	an enrollee to obtain a referral from a physician in order
6	to obtain covered items and services from a physician who
7	specializes in obstetrics and gynecology.
8	(d) Emergency and Urgent Care.—
9	(1) In general.—A managed care organiza-
10	tion shall—
11	(A) assure the availability and accessibility
12	of medically or clinically necessary emergency
13	services and urgent care services within the
14	service area of the organization 24 hours a day,
15	7 days a week;
16	(B) require no prior authorization for
17	items and services furnished in a hospital emer-
18	gency department to an enrollee (without re-
19	gard to whether the health care professional or
20	hospital has a contractual or other arrangement
21	with the organization) with symptoms that
22	would reasonably suggest to a prudent
23	layperson that there is an emergency medical
24	condition (including items and services de-
25	scribed in subparagraph (C)(iii));

1	(C) cover (and make reasonable payments
2	for)—
3	(i) emergency services,
4	(ii) services that are not emergency
5	services but are described in subparagraph
6	(B),
7	(iii) medical screening examinations
8	and other ancillary services necessary to
9	diagnose, treat, and stabilize an emergency
10	medical condition, and
11	(iv) urgent care services,
12	without regard to whether the health care pro-
13	fessional or provider furnishing such services
14	has a contractual (or other) arrangement with
15	the organization; and
16	(D) make prior authorization determina-
17	tions for—
18	(i) services that are furnished in a
19	hospital emergency department (other than
20	services described in clauses (i) and (iii) of
21	subparagraph (C)), and
22	(ii) urgent care services,
23	within the time periods specified in (or pursu-
24	ant to) sections $9(c)(3)$ and $10(f)$.

1	(2) Definitions.—For purposes of this sub-
2	section:
3	(A) Emergency medical condition.—
4	The term "emergency medical condition" means
5	a medical condition (including emergency labor
6	and delivery) manifesting itself by acute symp-
7	toms of sufficient severity (including severe
8	pain) such that a prudent layperson, who pos-
9	sesses an average knowledge of health and med-
10	icine, could reasonably expect that the absence
11	of immediate medical attention might result
12	in—
13	(i) placing the patient's health in seri-
14	ous jeopardy,
15	(ii) serious impairment to bodily func-
16	tions, or
17	(iii) serious dysfunction of any bodily
18	organ or part.
19	(B) Emergency services.—The term
20	"emergency services" means health care items
21	and services that are necessary for the diag-
22	nosis, treatment, and stabilization of an emer-
23	gency medical condition.
24	(C) Urgent care services.—The term
25	"urgent care services" means health care items

1	and services that are necessary for the treat-
2	ment of a condition that—
3	(i) is not an emergency medical condition,
4	(ii) requires prompt medical or clinical
5	treatment, and
6	(iii) poses a danger to the patient if not
7	treated in a timely manner, as defined by the
8	Secretary in consultation with relevant treating
9	health care professionals or providers.
10	(e) Right to Referral to Nonparticipating
11	Providers.—A managed care organization shall permit
12	an enrollee to obtain a referral to a nonparticipating pro-
13	vider if the organization does not have a participating pro-
14	vider with appropriate training and experience to meet the
15	enrollee's needs and shall pay for care provided pursuant
16	to such a referral.
17	(f) Access to Centers of Excellence for Indi-
18	VIDUALS REQUIRING SPECIALIZED CARE.—
19	(1) In general.—Each managed care organi-
20	zation shall demonstrate that enrollees who have
21	chronic diseases or otherwise require specialized
22	services, as determined by the primary care provider
23	or treating specialist, have access through the orga-
24	nization to specialized treatment expertise at des-
25	ignated centers of excellence in order to provide ade-

- quate and continuous care for such enrollees. Such an organization shall demonstrate such access according to standards developed by the Secretary, induding requirements relating to arrangements with such centers and referral of enrollees to such centers.
 - (2) Designation process.—The Secretary shall establish a process for the designation of facilities as centers of excellence for purposes of this subsection. A facility may not be designated unless the facility is determined—
 - (A) to provide specialty care,
 - (B) to deliver care for complex cases requiring specialized treatment or for individuals with chronic diseases, and
 - (C) to meet other requirements that may be established by the Secretary relating to specialized education and training of health care professionals, participation in peer-reviewed research, or treatment of patients from outside the geographic area of the facility.
 - (g) Patient Access to Clinical Studies.—
- 23 (1) Permitting participation in approved 24 Clinical Studies.—A managed care organization 25 may not deny (or limit or impose additional condi-

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1	tions on) coverage of items and services furnished to
2	an enrollee if—
3	(A) the enrollee is participating in an ap-
4	proved clinical study,
5	(B) the items and services are furnished
6	according to the design of the study or to treat
7	conditions resulting from participation in the
8	study, and
9	(C) the items and services would otherwise
10	be covered by the organization except for the
11	fact that they are provided in connection with
12	participation in such a study.
13	Such an organization may not discriminate against
14	an enrollee on the basis of the enrollee's participa-
15	tion in such a study.
16	(2) Construction.—Nothing in paragraph (1)
17	shall be construed as requiring an organization to
18	provide for payment for items and services routinely
19	paid for as part of an approved clinical study.
20	(3) Approved clinical study defined.—
21	For purposes of this subsection, the term "approved
22	clinical study" means—
23	(A) a research study approved by the Sec-
24	retary, the Director of the National Institutes
25	of Health, the Commissioner of the Food and

- Drug Administration, the Secretary of Veterans
 Affairs, the Secretary of Defense, or a qualified
 nongovernmental research entity (as defined in
 guidelines of the National Institute of Health),
 or
- 6 (B) a peer-reviewed and approved research 7 program, as defined by the Secretary, con-8 ducted for the primary purpose of determining 9 whether or not a treatment is safe, efficacious, 10 or having any other characteristic of a treat-11 ment which must be demonstrated in order for 12 the treatment to be medically necessary or ap-13 propriate.
- 14 (h) Access to Experimental Treatments.—A
 15 managed care organization shall provide access to experi16 mental treatments in the case of enrollees who have a life17 threatening disease or condition, when determined to be
 18 medically necessary and appropriate by the treating health
 19 care provider in consultation with the enrollee.
- 20 (i) REQUIREMENTS REGARDING USE OF PRESCRIP 21 TION DRUG FORMULARIES.—
- 22 (1) IN GENERAL.—A managed care organiza-23 tion shall provide coverage for a prescribed drug, ap-24 proved for dispensing by the Food and Drug Admin-25 istration, whether or not such drug is on a prescrip-

- tion drug formulary used by the organization if the use of such drug is judged to be medically necessary and appropriate by the prescribing health care professional.
- 5 (2) Not permitting changes in prescrip6 tions.—No pharmacist or health care facility shall
 7 change the prescription prescribed by a health care
 8 provider, or change the drug dispensed to carry out
 9 a prescription for an enrollee of a managed care
 10 plan unless—
- 11 (A) the prescribing health care provider 12 has approved the change, and
- 13 (B) the enrollee has been informed and 14 given consent to the change.
- 15 (3) Use of generics permitted.—Nothing
 16 in this subsection shall be construed as preventing a
 17 managed care organization from using medically ap18 proved generic drugs.

19 SEC. 5. ASSURING ADEQUATE SCOPE OF COVERAGE.

- 20 (a) COVERAGE OF PRESCRIPTION DRUGS, PREVEN-21 TIVE SERVICES, AND INPATIENT AND OUTPATIENT SERV-22 ICES.—A managed care organization, in offering coverage
- 23 under a managed care plan, shall include coverage of pre-
- 24 scription drugs, preventive services, and inpatient and out-
- 25 patient services, and shall—

1	(1) include coverage of annual screening mam-
2	mography for any female enrollee who is 40 years of
3	age or older and for any female enrollee who is less
4	than 40 years of age and who has a medical condi-
5	tion that makes such coverage medically necessary
6	and appropriate;
7	(2) not restrict benefits for any hospital length
8	of stay in connection with—
9	(A) a mastectomy for the treatment of
10	breast cancer to less than 48 hours, or
11	(B) a lymph node dissection for the treat-
12	ment of breast cancer to less than 24 hours;
13	and
14	(3) not exclude or restrict benefits—
15	(A) for prescription contraceptive drugs or
16	devices approved by the Food and Drug Admin-
17	istration, or generic equivalents approved as
18	substitutable by the Food and Drug Adminis-
19	tration, or
20	(B) for outpatient contraceptive services
21	(including consultations, examinations, proce-
22	dures, and medical services, provided on an out-
23	patient basis and related to the use of contra-
24	ceptive methods (including natural family plan-

ning) to prevent an unintended pregnancy).

- 1 (b) Mental Health Parity.—A managed care or-
- 2 ganization, in offering a managed care plan, may not dis-
- 3 tinguish in the amount, duration, or scope of coverage
- 4 under the plan among items and services based on whether
- 5 the items and services relate to mental health (or treat-
- 6 ment of mental illness or disease) or to physical health
- 7 (or treatment of physical illness or disease).
- 8 (c) Coverage of Services of Essential Commu-
- 9 NITY PROVIDERS.—
- 10 (1) In General.—The Secretary may require a 11 managed care organization to enter into agreements 12 with essential community providers serving the orga-13 nization's service area (in relation to the coverage) 14 to join the organization's provider network if such 15 Secretary finds that such agreements are necessary 16 for the organization to make contracted for services 17 (A) available and accessible to each enrollee, within 18 the area served by the organization (in relation to 19 such coverage), with reasonable promptness and in 20 a manner which assures continuity, and (B) when 21 medically necessary, available and accessible 24 22 hours a day and 7 days a week.
 - (2) Essential community provider De-FINED.—For purposes of paragraph (1), the term "essential community provider" means a rural

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- 1 health clinic (described in paragraph (2) of section
- 2 1861(aa) of the Social Security Act, 42 U.S.C.
- 3 1395x(aa)), a Federally qualified health center (de-
- 4 scribed in paragraph (4) of such section), and any
- 5 other provider meeting such standards as the Sec-
- 6 retary may require.
- 7 (d) Coverage of Emergency Services.—A man-
- 8 aged care organization shall provide for coverage of emer-
- 9 gency services (as defined in section 4(d)(2)(B)), 24-hours
- 10 a day, 7-days-a-week, without the need for any prior ap-
- 11 proval for coverage of such services.
- 12 (e) Requirement for Point of Service Op-
- 13 TION.—A managed care organization that offers a man-
- 14 aged care plan shall offer each enrollee an enrollment op-
- 15 tion under which the enrollee may receive benefits for serv-
- 16 ices provided by nonparticipating health care professionals
- 17 and providers. The organization may require that the en-
- 18 rollee pay a reasonable premium to reflect the cost of such
- 19 option.
- 20 (f) Requirement for Continuity of Care.—A
- 21 managed care organization shall provide for continuity of
- 22 care following enrollment, including appropriate continuity
- 23 of care following termination of participation of a provider
- 24 that is providing a course of treatment to an enrollee at
- 25 the time of the termination.

1	(g) Coverage of Consultation for Second
2	Opinions.—A managed care organization shall provide
3	enrollees with access to a consultation for a second opinion
4	regarding treatment options.
5	SEC. 6. ASSURING UNBIASED MEDICAL DETERMINATIONS
6	BY HEALTH CARE PROFESSIONALS AND PRO-
7	VIDERS.
8	(a) Requiring Medical Determinations by
9	Treating Professional.—A managed care organiza-
10	tion may not deny payment for services covered under a
11	managed care plan based upon the fact that the services
12	are not medically necessary or appropriate with respect
13	to an enrollee unless the determination is made solely by
14	the health care professional treating the enrollee.
15	(b) Prohibition of Certain Incentive Arrange-
16	MENTS.—
17	(1) In general.—No managed care organiza-
18	tion shall offer monetary rewards, penalties, or in-
19	ducements (including varying the amount of com-
20	pensation) to a health care professional or provider,
21	or condition the initial or continued participation of
22	such a professional or provider in a managed care
23	plan offered by the organization, on the basis of the
24	professional's or provider's decision (or decisions) to

reduce or limit the availability of appropriate medi-

- cal tests, services, or treatment, on the basis of any utilization review decisions relating to the professional or provider, or the number of referrals, tests, or other procedures ordered or performed by the professional or provider.
 - (2) Penalty.—Any managed care organization, or executive of such an organization, that knowingly offers a reward, penalty, or inducement in violation of paragraph (1) shall be fined in accordance with title 18, United States Code, imprisoned for not more than 2 years, or both.
- 12 (c) Prohibition of Interference With Certain
- 13 Medical Communications.—

- 14 (1) IN GENERAL.—The provisions of any con15 tract or agreement, or the operation of any contract
 16 or agreement, between a managed care organization
 17 and a health care professional shall not prohibit or
 18 restrict the health care professional from engaging
 19 in medical communications with a patient of the pro20 fessional.
 - (2) Medical communication defined.—For purposes of this subsection, the term "medical communication" means a communication made by a health care professional with a patient of the health

1	care professional (or the guardian or legal represent-
2	ative of the patient) with respect to—
3	(A) the patient's health status, medical
4	care, or treatment options;
5	(B) any utilization review requirements
6	that may affect treatment options for the pa-
7	tient; or
8	(C) any financial incentives that may af-
9	fect the treatment of the patient.
10	(d) Whistleblower Protection.—
11	(1) In general.—No managed care organiza-
12	tion may discharge or otherwise discriminate against
13	any employee with respect to compensation, terms,
14	conditions, or privileges of employment because the
15	employee (or any person acting pursuant to the re-
16	quest of the employee) provided information to a
17	Federal or State official with any enforcement re-
18	sponsibility or authority concerning the provisions of
19	this Act regarding a possible violation of any provi-
20	sion of this Act, or any regulation under any such
21	provision, by the organization or any director, offi-
22	cer, or employee of the organization.

(2) Enforcement.—Any employee or former employee who believes that such employee has been discharged or discriminated against in violation of

1	paragraph (1) may file a civil action in the appro-
2	priate United States District Court before the end of
3	the 2-year period beginning on the date of such dis-
4	charge or discrimination.
5	(3) Remedies.—If the District Court deter-
6	mines that a violation has occurred, the court may
7	order the organization which committed the viola-
8	tion—
9	(A) to reinstate the employee to the em-
10	ployee's former position;
11	(B) to pay compensatory damages; or
12	(C) to take other appropriate actions to
13	remedy any past discrimination.
14	(4) Limitation.—The protections of this sub-
15	section shall not apply to any employee who—
16	(A) deliberately causes or participates in
17	the alleged violation of law or regulation; or
18	(B) knowingly or recklessly provides sub-
19	stantially false information to the Federal or
20	State official involved.
21	(e) PROTECTION OF ADVOCACY FUNCTIONS.—No
22	managed care organization shall terminate, vary the com-
23	pensation or working conditions, or refuse to renew a con-
24	tract for participation with a health care professional be-
25	cause the professional has—

1	(1) advocated on behalf of an enrollee,
2	(2) filed a complaint against the organization
3	(3) appealed a decision of the organization,
4	(4) provided information or filed a report with
5	an appropriate Federal or State official, or
6	(5) requested a hearing or review pursuant to
7	this Act.
8	SEC. 7. NONDISCRIMINATION AGAINST ENROLLEES AND IN
9	THE SELECTION OF PARTICIPATING PROVIDE
10	ERS; EQUITABLE ACCESS TO NETWORKS.
11	(a) Nondiscrimination Against Enrollees.—No
12	managed care organization may discriminate (directly or
13	through contractual arrangements) against any enrollee
14	on the basis of age, gender, disability, health status, ge-
15	netic information, or anticipated need for health services
16	(b) Nondiscrimination in Selection of Partici-
17	PATING HEALTH CARE PROFESSIONALS.—A managed
18	care organization shall not discriminate in selecting par-
19	ticipating health care professionals (or in establishing the
20	terms and conditions for such participation) on the basis
21	of—
22	(1) the race, national origin, gender, age, or
23	disability (other than a disability that impairs the
24	ability of an individual to provide health care serv-

- ices or that may threaten the health of enrollees) of
 the professional; or
- 3 (2) the professional's lack of affiliation with, or 4 admitting privileges at, a hospital (unless such lack 5 of affiliation is a result of infractions of quality 6 standards and is not due to a professional's type of 7 license).
- 8 (c) Nondiscrimination in Access to Health 9 Plans.—
- 10 (1) IN GENERAL.—Subject to paragraph (2), a
 11 managed care organization shall not discriminate in
 12 participation, reimbursement, or indemnification
 13 against a health care professional, who is acting
 14 within the scope of the professional's license or cer15 tification under applicable State law, solely on the
 16 basis of such license or certification.
 - (2) Construction.—Nothing in this subsection shall be construed as a requirement to include for participation every willing health care professional who meets the terms and conditions of a managed care organization.
- 22 SEC. 8. DISCLOSURE OF INFORMATION.
- 23 (a) Provision of Information and Orienta-24 tion.—

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- (1) GENERAL REQUIREMENT.—A managed care organization offering a managed care plan shall provide enrollees and, upon request, prospective enrollees with written information concerning the terms and conditions of the plan, including the information described in subsection (c).
 - (2) Information upon request.—In addition to the information provided under subsection (c), a managed care organization offering a managed care plan shall provide, upon request of an enrollee or prospective enrollee, the information described in subsection (d).
 - (3) Requirement for initial information session.—
 - (A) IN GENERAL.—Within 30 days of enrolling an individual under a managed care plan, the managed care organization shall provide for an in-person information session with the enrollee for the purpose of outlining the information described in this section.
 - (B) PAYMENT.—Such a session shall be held with an enrollee before the enrollee is required to pay for services. This subparagraph shall not affect the coverage of items and serv-

- ices under the plan immediately upon the effective date of enrollment.
- 3 (4) Comparative form.—The information 4 provided under this section shall be in a form, speci-5 fied by the Secretary, so that prospective enrollees 6 may compare the attributes of all such plans offered 7 within a coverage area.
- 8 (b) UNDERSTANDABILITY.—Information provided 9 under this section, whether written or oral shall be easily 10 understandable, truthful, linguistically appropriate and 11 objective with respect to the terms used.
- 12 (c) REQUIRED INFORMATION.—Information required 13 under subsection (a)(1) shall include information concern-14 ing each of the following:
- 15 (1) COVERAGE AND BENEFITS.—Coverage pro-16 visions, benefits, and any exclusions by category of 17 service or product, including 24-hour coverage of 18 emergency services without a requirement for prior 19 approval.
- 20 (2) Prior authorization requirements for coverage of benefits.
- 23 (3) UTILIZATION REVIEW POLICIES.—Utiliza-24 tion review procedures and policies (including 25 preauthorization review, concurrent review, post-

- service review, post-payment review procedures that may lead an enrollee to be denied coverage for or not be provided a particular service or product), including time frames for review decisions and enrollee rights relating to notice, reconsideration, and appeal of utilization review decisions, and including information on the percentage of utilization review determinations that disagree with the judgment of the initial treating health care professional and the percentage of such determinations which are reversed (whether internally or externally) on appeal.
 - (4) Payment methods.—Types of methodologies used by the organization to reimburse types of providers or for types of services.
 - (5) Enrollee Financial responsibility for services, including any variation in the responsibility based on whether the provider is a participating provider.
 - (6) GRIEVANCE PROCEDURES.—Grievance procedures.
 - (7) Provider selection procedures.—Procedures used by enrollees to select and change primary and specialty providers and to be referred to

- nonparticipating providers and appropriate specialists, consistent with the requirements of this Act.
 - (8) Enrollee participation in policy development.—Procedures which enrollees may use to participate in development of policy of the organization.
 - (9) PROCEDURES FOR NON-ENGLISH PRO-FICIENT ENROLLEES.—Procedures which the organization has established to meet the needs of enrollees who are not proficient in English.
 - (10) Information.—An address and phone number at which enrollees and prospective enrollees can obtain information about the organization and managed care plans offered by the organization.
 - (11) List of contract facilities.—A list, annually updated, of the facilities and providers, by specialty, through which the organization provides its benefits. For each such facility or provider the list shall include the name, address, phone number, and (in the case of a physician) board certification.
 - (12) Non-health care expenditures.—A statement of the percentage of health-care related revenues of the organization used for administration, the percentage of such revenues used for marketing,

- and the percentage of such revenues attributable to
 profit.
 - (13) Enrollee satisfaction.—Statistics on enrollee satisfaction, stated separately for those who continue enrollment and those who discontinue enrollment, and on the proportion of enrollees who disenroll.
 - (14) Availability of Providers; providers incentives.—The characteristics and availability of participating health care providers and professionals, including a description of any financial or contractual arrangements with hospitals, utilization review organizations, physicians, or other health care providers or professionals that would affect the services offered, referral or treatment options, or providers' fiduciary responsibility to patients, including any financial or other incentives regarding the provision, denial, or limitation of needed services.
 - (15) QUALITY INDICATORS.—Indicators that measure the quality of services provided by the organization and by participating health providers with the organization, including population-based statistics such as immunization rates and performance measures such as survival after surgery, adjusted for case mix.

1	(16) Physician credentialing stand-
2	ARDS.—Standards used by the organization in the
3	credentialing of participating physicians.
4	(17) Formularies.—Information on prescrip-
5	tion drug formularies used by the organization, con-
6	sistent with section 4(i).
7	(18) Loss-ratio.—Its loss-ratio.
8	(d) Information Supplied Upon Request.—For
9	purposes of subsection (a)(2), the information described
10	in this subsection concerning a managed care organization
11	offering a managed care plan is as follows:
12	(1) Annual financial statement.—The
13	most recent annual financial statement of the orga-
14	nization.
15	(2) Subscriber contract.—A copy of the
16	most recent individual, direct pay subscriber con-
17	tract, or, in the case of a group health plan, any
18	contract between the plan and a health insurance is-
19	suer providing coverage under the plan.
20	(3) Consumer complaints.—Information re-
21	lating to consumer complaints compiled pursuant to
22	insurance or other law.
23	(4) Charges and benefits for services.—
24	Information on the enrollee charges for all covered
25	items and services, including, for the point of service

- option described in section 5(e), the amounts that are payable with respect to items and services furnished by nonparticipating health care professionals and providers.
 - (5) CONFIDENTIALITY OF MEDICAL RECORDS.—Information on the procedures used by the organization to protect the confidentiality of medical records maintained in relation to enrollees.
 - (6) QUALITY ASSURANCE PROGRAMS.—A description of quality assurance programs maintained by the organization in relation to the plan.
 - (7) Coverage of experimental or investigational of procedures used by the organization to determine whether drugs, devices, or treatments in clinical trials are experimental or investigational.
 - (8) Provider Affiliations.—Information on affiliations of participating health care professionals with participating hospitals.
 - (9) CLINICAL REVIEW CRITERIA.—Upon written request, a description of the specific clinical written review criteria relating to a particular condition or disease and how such criteria are used.
 - (10) Participation procedures and qualifications.—A description of the written application

- procedures and qualification requirements for providers to be considered for participation under the plan.
- 4 (11) Officials.—A list of the names, business 5 addresses, and official positions of the membership 6 of the board of directors, officers, or persons with an 7 ownership or control interest in the organization.
- 9 managed care organization shall provide written notice to 10 each enrollee within 15 business days of the date that the 11 organization is aware that the participation of a health 12 care provider, that is currently in a course of treating the 13 enrollee, is being withdrawn or terminated. The organiza-14 tion shall include in such notice the procedures under sec-15 tion 5(f) for the enrollee to continue to receive care from 16 the provider.
- 17 SEC. 9. GRIEVANCE PROCEDURES AND DEADLINE FOR RE-
- 18 SPONDING TO REQUESTS FOR COVERAGE OF
- 19 **SERVICES.**
- 20 (a) Grievance Procedures.—A managed care or-
- 21 ganization shall provide meaningful procedures for hear-
- 22 ing and resolving grievances between the organization (or
- 23 any entity or individual through which the organization
- 24 provides health care services) and its enrollees.

1	(b) Details.—The procedures provided under sub-
2	section (a) shall include—
3	(1) recorded (written or otherwise) procedures
4	for registering and responding to complaints and
5	grievances in a timely manner;
6	(2) documentation concerning the substance of
7	complaints, grievances, and actions taken concerning
8	such complaints and grievances, which shall be in
9	writing;
10	(3) procedures to ensure a resolution of a com-
11	plaint or grievance;
12	(4) the compilation and analysis of complaint
13	and grievance data;
14	(5) procedures to expedite the complaint procedures
15	ess if the complaint involves a dispute about the cov-
16	erage of an immediately and urgently needed service
17	and
18	(6) procedures to ensure that if an enrolled
19	orally notifies the organization about a complaint
20	the organization (if requested) must send the en-
21	rollee a complaint form that includes the telephone
22	numbers and addresses of member services, and a

description of the organization's grievance proce-

dure.

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- 1 The Secretary may establish deadlines for the complaint
- 2 procedures under paragraph (5) in order to ensure timely
- 3 resolution of disputes involving immediately and urgently
- 4 needed services.
- 5 (c) Appeals Process.—Each managed care organi-
- 6 zation shall adopt an appeals process to enable enrollees
- 7 to appeal decisions that are adverse to them. Such a proc-
- 8 ess shall include—
- 9 (1) the right to a review by a grievance panel 10 composed of clinical peer professionals who are in
- the same or similar specialty or field that would pro-
- vide the item or service involved in the grievance;
- 13 (2) the right to a second review with a different
- panel that is independent of the organization and
- that is composed of clinical peer professionals who
- are in the same or similar specialty or field that
- would provide the item or service involved in the
- grievance, or to a review through an impartial arbi-
- tration process which shall be described in writing
- 20 by the organization;
- 21 (3) a process for completion of review in the
- case of urgent or emergency care services within 24
- hours; and
- 24 (4) covering the costs of all appeals and not im-
- posing any such costs on an enrollee.

- 1 The Secretary shall develop guidelines for the structure
- 2 and requirements applicable to the independent review
- 3 panel and impartial arbitration process described in para-
- 4 graph (2).
- 5 (d) Written Decision.—With respect to the com-
- 6 plaint, grievance, and appeals processes required under
- 7 this section, the organization shall, upon the request of
- 8 an enrollee, provide the enrollee a written decision con-
- 9 cerning a complaint, grievance, or appeal in a timely man-
- 10 ner consistent with subsections (c)(3) and (f).
- 11 (e) Construction.—The complaint, grievance, and
- 12 appeals processes established in accordance with this sec-
- 13 tion may not be used in any fashion to discourage or pre-
- 14 vent an enrollee from receiving medically necessary care
- 15 in a timely manner.
- 16 (f) Prompt Response to Requests for Serv-
- 17 ICES.—In addition to the procedures available pursuant
- 18 to the previous provisions of this section, in the case of
- 19 the request of an enrollee with a managed care organiza-
- 20 tion—
- 21 (1) the organization shall respond to the re-
- quest not later than 24 hours after the request is
- 23 made; and
- 24 (2) the organization shall hear and resolve the
- enrollee's appeal of a denial of coverage of such serv-

1	ices in accordance with a process meeting standards
2	established by the Secretary.
3	SEC. 10. DUE PROCESS FOR HEALTH CARE PROFESSIONALS
4	AND PROVIDERS.
5	(a) In General.—A managed care organization
6	shall—
7	(1) allow all health care professionals and pro-
8	viders in its service area to apply to become a par-
9	ticipating health care professional or provider during
10	at least one period in each calendar year;
11	(2) provide reasonable notice to such health
12	care professionals and providers of the opportunity
13	to apply and of the period during which applications
14	are accepted;
15	(3) provide for review of each application by a
16	credentialing committee with appropriate representa-
17	tion of the category or type of health care profes-
18	sional or provider;
19	(4) select participating health care professionals
20	and providers based on objective standards of qual-
21	ity developed with the suggestions and advice of pro-
22	fessional associations, health care professionals, and
23	providers;
24	(5) make such selection standards available
25	to—

1	(A) those applying to become a participat-
2	ing provider or health care professional,
3	(B) health plan purchasers, and
4	(C) enrollees;
5	(6) when economic considerations are taken
6	into account in selecting participating health care
7	professionals and providers, use objective criteria
8	that are available to those applying to become a par-
9	ticipating provider or health care professional and
10	enrollees;
11	(7) adjust any economic profiling to take into
12	account patient characteristics (such as severity of
13	illness) that may result in atypical utilization of
14	services;
15	(8) make the results of such profiling available
16	to insurance purchasers, enrollees, and the health
17	care professional or provider involved;
18	(9) notify any health care professional or pro-
19	vider being reviewed under the process referred to in
20	paragraph (3) of any information indicating that the
21	health care professional or provider fails to meet the
22	standards of the organization;
23	(10) offer a health care professional or provider
24	receiving notice pursuant to the requirement of
25	paragraph (9) with an opportunity to—

1	(A) review the information referred to in
2	such paragraph, and
3	(B) submit supplemental or corrected in-
4	formation;
5	(11) not include in its contracts with participat-
6	ing health care professionals and providers a provi-
7	sion permitting the organization to terminate the
8	contract "without cause";
9	(12) provide a due process appeal that con-
10	forms to the process specified in section 412 of the
11	Health Care Quality Improvement Act of 1986 (42
12	U.S.C. 11112) for all determinations that are ad-
13	verse to a health care professional or provider; and
14	(13) unless a health care professional or pro-
15	vider poses an imminent harm to enrollees or an ad-
16	verse action by a governmental agency effectively im-
17	pairs the ability to provide health care items and
18	services, provide—
19	(A) reasonable notice of any decision to
20	terminate a health care professional or provider
21	"for cause" (including an explanation of the
22	reasons for the determination),
23	(B) an opportunity to review and discuss
24	all of the information on which the determina-
25	tion is based, and

- 1 (C) an opportunity to enter into a correc-2 tive action plan, before the determination be-3 comes subject to appeal under the process re-4 ferred to in paragraph (12).
- 5 (b) LIMITATION ON USE OF Non-compete CLAUSES.—A managed care organization may not (di-6 rectly or indirectly) seek to enforce any contractual provi-8 sion which prevents a health care professional or provider whose contractual obligations to the organization for the 10 provision of services through the organization have ended from joining or forming any competing managed care or-12 ganization, whether or not the organization serves the same geographic area. 13
 - (c) Equal Compensation Arrangements.—
 - (1) In GENERAL.—Subject to paragraph (2), a managed care organization shall provide for comparable payment for all health care professionals and providers in the same field or specialty located in the same geographic area.
 - (2) Adjustments authorized.—A managed care organization may adjust the amount of compensation among professionals and providers for experience and other relevant factors, including bonus payments that reflect quality factors, such as enrollee satisfaction and medical chart reviews, unless

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1	such payments are based solely on cost-effectiveness
2	of services provided.
3	(d) Rule of Construction.—The requirements of
4	subsection (a) shall not be construed as preempting or su-
5	perseding any other reviews and appeals a managed care
6	organization is required by law to make available.
7	SEC. 11. REQUIREMENTS FOR QUALITY IMPROVEMENT
8	PROGRAM AND UTILIZATION REVIEW PRO-
9	GRAMS.
10	(a) Quality Improvement Program.—
11	(1) In general.—A managed care organiza-
12	tion shall establish a quality improvement program
13	(consistent with paragraph (2)) that systematically
14	and continuously assesses and improves—
15	(A) enrollee health status, patient out-
16	comes, processes of care, and enrollee satisfac-
17	tion associated with health care provided by the
18	organization; and
19	(B) the administrative and funding capac-
20	ity of the organization to support and empha-
21	size preventive care, utilization, access and
22	availability, cost effectiveness, acceptable treat-
23	ment modalities, specialists referrals, the peer
24	review process, and the efficiency of the admin-
25	istrative process

1	(2) Functions.—A quality improvement pro-
2	gram established pursuant to paragraph (1) shall—
3	(A) assess the performance of the organi-
4	zation and its participating health care profes-
5	sionals and providers and report the results of
6	such assessment to purchasers, participating
7	health care professionals and providers, and ad-
8	ministrative personnel;
9	(B) demonstrate measurable improvements
10	in clinical outcomes and plan performance
11	measured by identified criteria, including those
12	specified in paragraph (1)(A); and
13	(C) analyze quality assessment data to de-
14	termine specific interactions in the delivery sys-
15	tem (both the design and funding of the health
16	care coverage and the clinical provision of care)
17	that have an adverse impact on the quality of
18	care.
19	(b) Utilization Review.—The utilization review
20	program of a managed care organization shall—
21	(1) be developed (including any screening cri-
22	teria used by such program) with the involvement of
23	participating health professionals and providers;
24	(2) to the extent consistent with the protection
25	of proprietary business information (as defined for

- purposes of section 552 of title 5, United States
 Code) release, upon request, to affected health professionals, providers, and enrollees the screening criteria, weighting elements, and computer algorithms
 used in reviews and a description of the method by
 which they were developed;
 - (3) uniformly apply review criteria that are based on sound scientific principles and the most recent medical evidence;
 - (4) use licensed, accredited, or certified health professionals to make review determinations (and for services requiring specialized training for their delivery, use a health professional who is qualified through equivalent specialized training and experience);
 - (5) subject to reasonable safeguards, disclose to health professionals and providers, upon request, the names and credentials of individuals conducting utilization review;
 - (6) not compensate individuals conducting utilization review for denials of payment or coverage of benefits;
 - (7) comply with the requirement of section 4(d)(1) that prior authorization not be required for

1	emergency and related services furnished in a hos-
2	pital emergency department;
3	(8) make prior authorization determinations—
4	(A) in the case of services that are urgent
5	care services described in section $4(d)(2)(C)$,
6	within 30 minutes of a request for such deter-
7	mination, and
8	(B) in the case of other services, within 24
9	hours after the time of a request for determina-
10	tion;
11	(9) include in any notice of such determination
12	an explanation of the basis of the determination and
13	the right to an immediate appeal;
14	(10) treat a favorable prior authorization review
15	determination as a final determination for purposes
16	of making payment for a claim submitted for the
17	item or service involved unless such determination
18	was based on false information knowingly supplied
19	by the person requesting the determination;
20	(11) provide timely access, as defined by the
21	applicable State authority, to utilization review per-
22	sonnel and, if such personnel are not available,
23	waives any prior authorization that would otherwise
24	be required; and

- 1 (12) provide notice of an initial determination 2 on payment of a claim within 30 days after the date 3 the claim is submitted for such item or service, and 4 include in such notice an explanation of the reasons 5 for such determination and of the right to an imme-6 diate appeal.
- 7 SEC. 12. MINIMUM LOSS RATIOS; GENERAL CONSUMER
- 8 PROTECTIONS.
- 9 (a) MINIMUM LOSS RATIO.—The loss-ratio (as de-
- 10 fined by the Secretary) for a managed care organization
- 11 shall not be less than 85 percent with respect to managed
- 12 care plans it offers.
- 13 (b) Participation in Policy Development.—A
- 14 managed care organization shall have a procedure whereby
- 15 enrollees may participate in the development of policies of
- 16 the organization.
- 17 (c) Needs of Non-English Proficient Enroll-
- 18 EES.—A managed care organization shall have procedures
- 19 for addressing the needs of enrollees who are not pro-
- 20 ficient in English.

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